

PRESERVATION PLANNING AT THE LOCAL LEVEL

...ALL PRESERVATION IS LOCAL!



***OHP TRAINING
OCTOBER 16, 2015
SACRAMENTO***

ROBERTA DEERING

CITY OF SACRAMENTO'S HISTORIC PRESERVATION PROGRAM PURPOSES:

IDENTIFY historic resources

PROTECT historic resources

ASSIST in the preservation and rehabilitation of historic resources



SACRAMENTO'S **CERTIFIED LOCAL GOVERNMENT (CLG)** PROGRAM APPROVED – 1996

- Local, State & Federal Partnership Program
 - **Preservation Plan, or Element of General Plan**
 - Local preservation ordinance
 - Qualified historic preservation review commission
 - **Program for survey and inventory of historic properties**
 - Public participation
 - **Perform responsibilities delegated by state.**
 - **Eligibility for planning matching grants**
- 

CERTIFIED LOCAL GOVERNMENT – CLG PROGRAM

In California, the responsibilities delegated to local governments by the state include,

“Certified Local Governments must enact and enforce a local historic preservation ordinance as well as enforcing the California Environmental Quality Act regulations in relation to historical resources. Additionally, CLGs, along with other local governments, have a role in the environmental review of federally-sponsored projects under Section 106 of the National Historic Preservation Act of 1966, as amended.”

EVEN IF THE LOCAL GOVERNMENT IS NOT A CLG, IN CALIFORNIA...

Local governments are lead agencies for CEQA purposes related to discretionary projects... which includes the **development of planning documents** as well as **preservation project design review**.



CEQA STATUTE SEC. 21003

...policy of the state that:

(a) Local agencies integrate the requirements of this division with planning and environmental review procedures otherwise required by law or by local practice so that all those procedures, to the maximum feasible extent, run concurrently, rather than consecutively.

The environmental analysis is meant to inform the planning process.



CEQA- ELEMENTS OF THE ENVIRONMENT

Environmental checklist , includes biological resources, green house gas emissions, land use/planning, **cultural resources**, air quality, hydrology/water quality, noise, transportation/traffic, etc.



THRESHOLDS OF SIGNIFICANCE CULTURAL RESOURCES IMPACTS

- Is it a historical resource?
- What are its' significant features or characteristics?
- Would project significantly effect the resource's eligibility?
- Would project significantly effect its significant characteristics, or would it comply with SOI Standards?



GENERAL PLANS

All local governments are required to adopt General Plans

While not required to include Historic Preservation/Cultural Resources Element, Cultural Resources ARE an element of the environment in terms of CEQA

Local agencies are required to “...*integrate the requirements of this division with planning and environmental review procedures...*”

GENERAL PLANS

- General plans' environmental reviews often include Master EIR's – from which other planning documents and projects often tier
 - EIR's **Cultural Resources** chapters
 - **Identifying cultural resources** – technical background reports – historical contexts and surveys
 - Assessing impacts from plan and mitigation measures
 - Cultural Resources Element in General Plan & “self-mitigating” plans/projects



HISTORICAL CONTEXT & SURVEY OPPORTUNITIES

Sacramento's 2030 General Plan included an implementation program provision to:

The City shall develop a process and schedule for updating and completing existing surveys and undertaking surveys in areas previously not surveyed to ensure that a citywide survey program is established and implemented by 2030.

HISTORICAL SURVEY OPPORTUNITIES

2035 Sacramento General Plan Update Scope:

- Assessment of city-wide survey efforts and updates ;
- Four Historic Context Statements:
 - Railroad Context
 - Agricultural Industries Context
 - State Government Context
 - Post WW II Redevelopment Context



HISTORIC CONTEXT STATEMENTS

Movie Palaces

OR

Organic Moderne Style

Crest Theatre



Agriculture, Grain Mills

OR

Concrete Construction

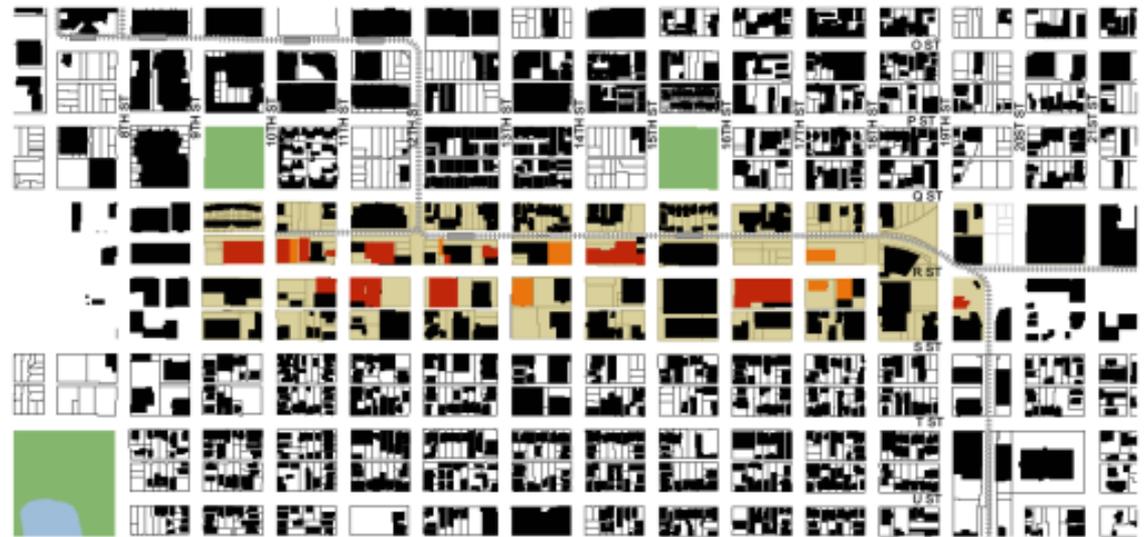
Globe Mills



HISTORICAL SURVEY OPPORTUNITIES

Formalized in
2030 General
Plan, continues in
2035 Update:

Planning. The
City shall take historical and
cultural resources into
consideration in the
development of planning
studies and documents.



Legend
■ Existing Buildings
■ Existing Historic Buildings
■ Buildings Contributing to Historic Character
■ Project Study Area Blocks

HISTORIC BUILDING SURVEY MAP
R Street Corridor Urban Design & Development Services

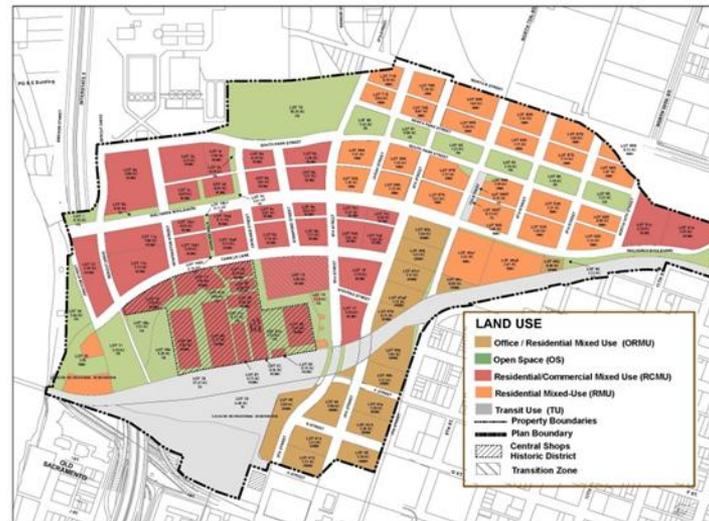
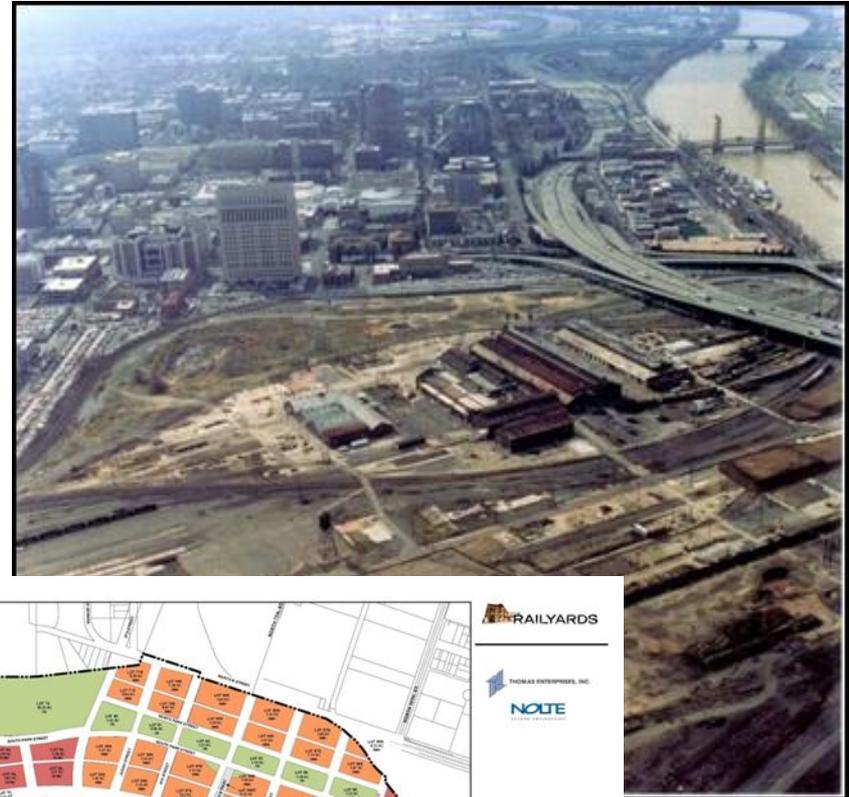
WHEELER DEANER ARCHITECTS INC.
2000 Stout Street
Denver, CO 80202
303.733.7271

0 50 100 150 200 250
Feet
Prepared by M&D, Inc. - April 2014

SPECIFIC PLANS & SPECIAL PLANNING DISTRICTS

RAILYARDS SPECIFIC PLAN

- Station District
- Existing Landmarks
- Central Shops
- Historic District – New Designation



RAILYARDS

THOMAS ENTERPRISES, INC.
NOLTE

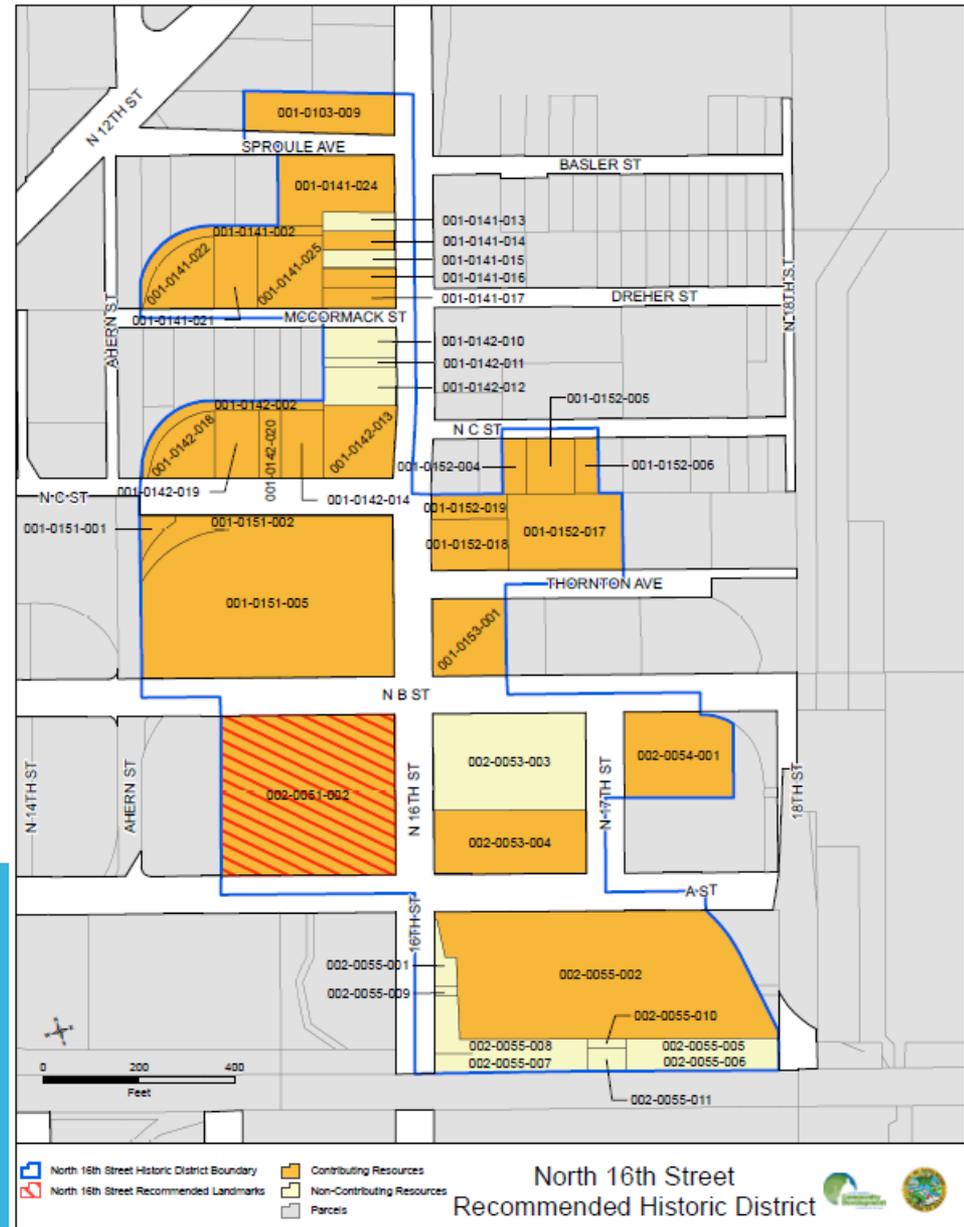
LAND USE PLAN
November 13, 2007

P-1.01

SPECIFIC PLANS & SPECIAL PLANNING DISTRICTS

River District Specific Plan

- North 16th Street Historic District – new designation
- 11 new individual Landmarks – new designations



SPECIFIC PLANS & SPECIAL PLANNING DISTRICTS

Sacramento Center for Innovation Specific Plan

- **Transcontinental RR alignment** - eligibility determination
- **Floodgate** - eligibility determination

Downtown Housing Initiative Specific Plan

- **RFP to include historical evaluations of opportunity sites**

“THE USUAL” SURVEY OPPORTUNITIES

106 Reviews - Section 106 of the National Historic Preservation Act – *federal funding/permits*

- **Sacramento’s R Street Streetscape Improvement Project**
 - 9 blocks of R Street – rail & trucking corridor
 - 18 blocks of buildings on both sides of R Street –
 - NR eligibility determinations for two historic districts, including Ice Blocks, automatically lists in California Register of Historical Resources

R STREET HISTORIC DISTRICT



“THE USUAL” SURVEY OPPORTUNITIES

CLG Planning Grants

60/40 Match

Raised Streets

Hollow Sidewalks

Historical Survey

- Historic District NR Eligibility Determination

State of California — The Resources Agency DEPARTMENT OF PARKS AND RECREATION		Priority # _____ 4818
PRIMARY RECORD		Traffical _____ Kiosk Station Code 500
Other Listings _____	Review Code _____	Date _____

Page 1 of 2 Resource name(s) or number(s) subject to record: 729-731 J Street, Holliston Sidewalk

P1. Other Identifier: _____

*P2. Location: Not for Publication Historical No. County: Sacramento
and (provide postal ZIP, attach a locator map as necessary):

*P3. USGS 7.5' Quad: Sacramento East Date: 500

*P4. Address: 729-731 J Street, Sacramento City: Sacramento Zip: 95814

*P5. UTM Zone: 11N UTM Easting: 643000 UTM Northing: 4430000

*P6. Other Locational Data: Accession's Parcel Number (Map, Book, Lot): 0000000000

*P3a. Description: Describe resource and its major elements, resource design, materials, condition, alterations, site setting, and boundaries.
The building at 729-731 J Street is located at the southeast corner of the intersection of J and J streets and contains two hollow segments in an L-shaped plan that wraps the street corner. The southern leg of the segments parallels J Street, and the eastern leg parallels J Street. The hollow sidewalk segments are not currently utilized. The segments are supported by the brick building walls of the 729-731 J Street building on the north and west, and by brick, buttressed steel retaining walls on the south and east. The brick building walls feature arched door openings and wood door frames. In the southern leg of the segments, the door openings are framed by corbelled brackets. A wood partition extends east from the southern wall into the eastern leg of the segments and features a door labeled "C. Roberts." The segments terminate in brick walls at the west and south ends and feature arched, set-backs and a concrete walk railing that is painted light green that provide light from the street level exterior.

*P6a. Resource Attributes: (see attribute codes) 4818 Other

*P6. Resource Present: Building Structure Object Data Process Element of District Other

*P6. Photo: (view and title)
Western segment, brick part, looking west
05/2009

*P6. Date Constructed/Type and Source: Historic
1850-1911
1911-1930

*P7. Owner and Address:
Holliston Trust
3010 Yuba St
Sacramento, CA 95811

*P8. Recorded by:
Page & Turnbull, Inc. (MCC)
241 J Street, Ste. 11
Sacramento, CA 95814

*P8. Date Recorded:
05/18/2009

*P8. Survey Type:
Photogrammetry

*P11. Report Citation: (cite survey report and other sources, write "NONE" if none) Raised Streets and Holliston Sidewalk Survey Report

Attachments: Photo Location Map Sketch Map Continuation Sheet Building, Structure, and Object Record

Archaeological Record Object Record Linear Feature Record Mining System Record Rock Art Record

Aerial Record Photograph Record Other (list) _____

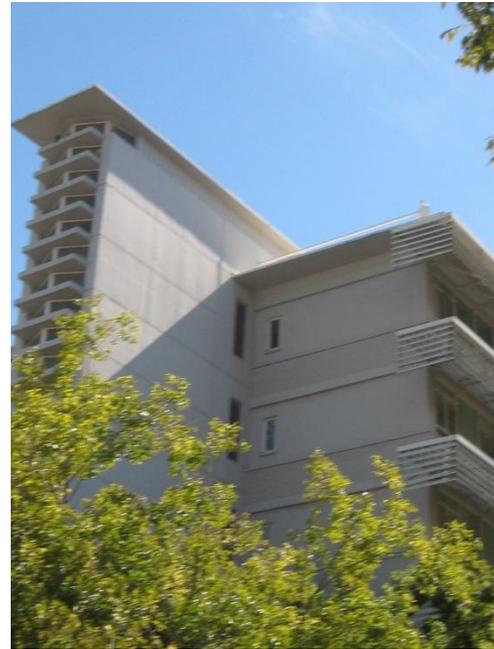
SR 0222 (5/02) Required information

“THE USUAL” SURVEY OPPORTUNITIES

Discretionary projects’
environmental
analysis...

UC Davis
Medical Center
Seismic Draft Focused
Tiered EIR

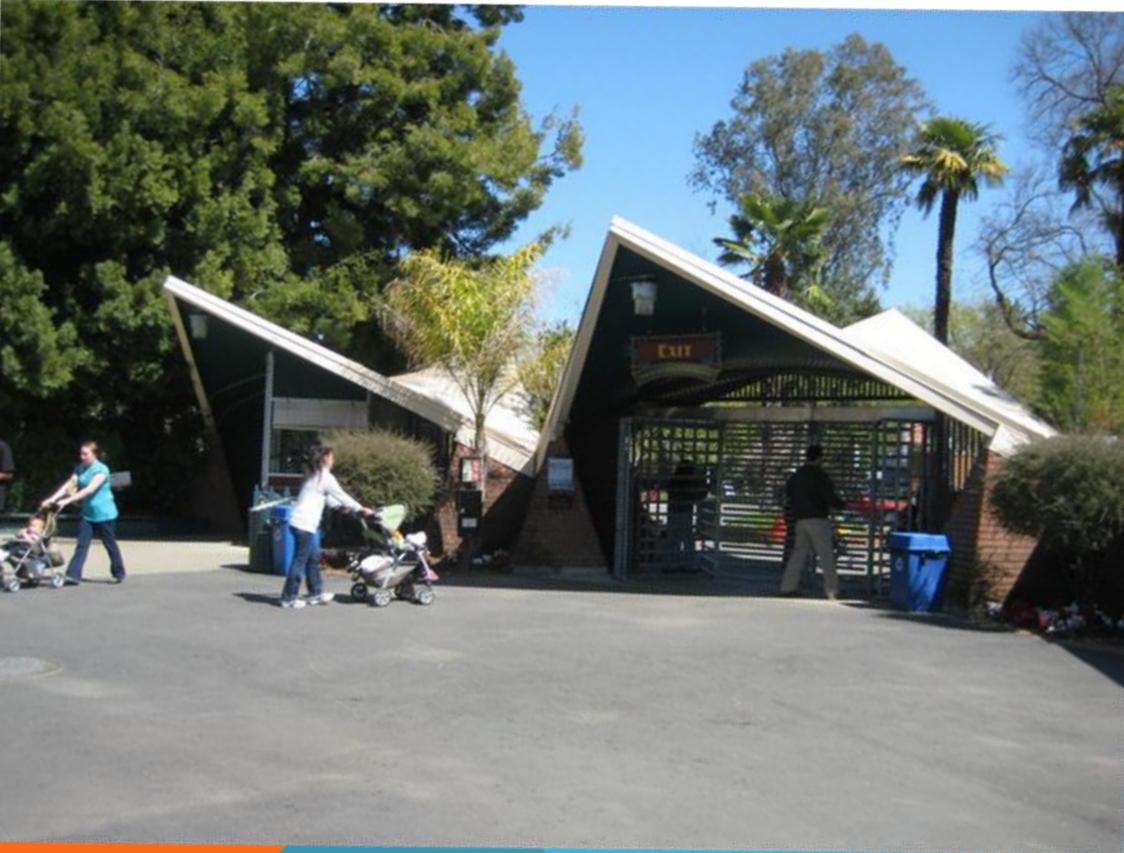
NORTH-SOUTH WING



“THE USUAL” SURVEY OPPORTUNITIES

GENERAL FUND
FUNDED SURVEYS

WILLIAM LAND PARK
HISTORICAL & CULTURAL
LANDSCAPE REPORT



“THE USUAL” SURVEY OPPORTUNITIES

Graduate Student Interns

State of California <input checked="" type="checkbox"/> The Resources Agency		Primary #	
DEPARTMENT OF PARKS AND RECREATION		HRI #	
PRIMARY RECORD		Trinomial	
Other		NRHP Status Code	
Review Code	Reviewer	Date	Listings

Page 1 of 9 *Resource Name or #: (Assigned by recorder) Cesar E. Chavez Plaza

P1. Other Identifier:

*P2. Location: 9 Not for Publication Unrestricted

*a. County Sacramento and (P2c, P2e, and P2b or P2d. Attach a Location Map as necessary.)

*b. USGS 7.5' Quad 3R-34N, 121-29W Date T ; R 3 of 3 of Sec ; B.M.

c. Address 910 I Street City Sacramento Zip 95814

d. UTM: (Give more than one for large and/or linear resources) Zone mE/ mN

e. Other Locational Data: (e.g. parcel #, directions to resource, elevation, etc., as appropriate)

Assessor Parcel Number: 006-0042-001

*P3a. Description: (Describe resource and its major elements. Include design, materials, condition, alterations, size, setting, and boundaries.)
Cesar E. Chavez Plaza (originally known as Public Square, and also known as Plaza Park) is one of nine original city blocks designated for public squares by John A. Sutter, Jr. in 1849. The design and look of the plaza has changed greatly since 1849, especially after 1966. The 1966 redesign altered the plaza's look, but retained some features and structures evident of its long history. The 1966 redesigning of the plaza has remained relatively the same for nearly fifty years. (Please see Continuation Sheet)

*P3b. Resource Attributes: (List attributes and codes)

HP26: Monument/Mural/Gravestone; HP29: Landscape architecture; HP31: Urban Open Space; A3: Landscaping

*P4. Resources Present: 9 Building Structure Object Site District Element of District Other (Isolates, etc.)

P5b. Description of Photo: (view, date, accession #) View looking southwest from northeast entrance; date unknown

*P6. Date Constructed/Age and Source:

Historic Prehistoric 9 Both
Plaza founded in 1849; redevelopment occurred in 1872, 1966, and 1998-2002.

*P7. Owner and Address:

City of Sacramento, CA
Dept. of Parks and Recr.
915 I Street, Fifth Floor
Sacramento, CA 95814

*P8. Recorded by: (Name, affiliation, and address)

Michael Kremer
HP Intern
Planning Div., City of Sac.
300 Richards Blvd., 3rd Fl.
Sacramento, CA 95814

*P9. Date Recorded: May 11, 2011

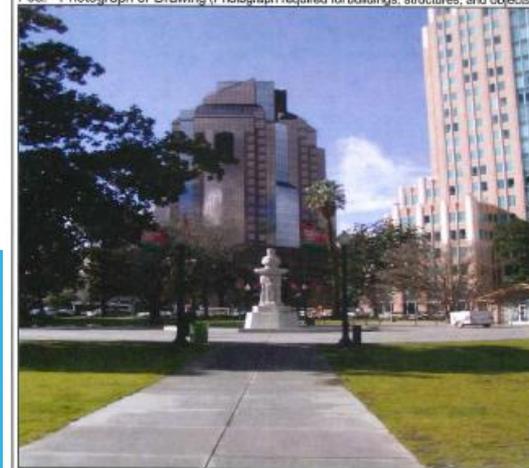
*P10. Survey Type: (Describe)
(Please see Continuation Sheet)

*P11. Report Citation: (Cite survey report and other sources, or enter "none.")
(Please see Continuation Sheet)

*Attachments: 9 NONE Location Map

Continuation Sheet Building,

P5a. Photograph or Drawing (Photograph required for buildings, structures, and objects.)



Structure, and Object Record Archaeological Record District Record Linear Feature Record Milling Station Record Rock Art Record Artifact Record Photograph Record Other (List): Aerial Photograph

NON-PROFIT ORGANIZATION FUNDED SURVEYS

PRESERVATION SACRAMENTO'S NEWTON BOOTH HISTORIC DISTRICT

NEWTON BOOTH NEIGHBORHOOD HISTORIC CONTEXT STATEMENT & DISTRICT NOMINATION

Sacramento, California

Prepared for Sacramento Old City Association



KARA BRUNZELL

February 17, 2014



SACRAMENTO MODERN'S CAPITOL TOWERS NR NOMINATION

United States Department of the Interior
National Park Service / National Register of Historic Places Registration Form
NPS Form 10-900

Over 100-1018

Capitol Towers

Name of Property

Sacramento, CA

County and State

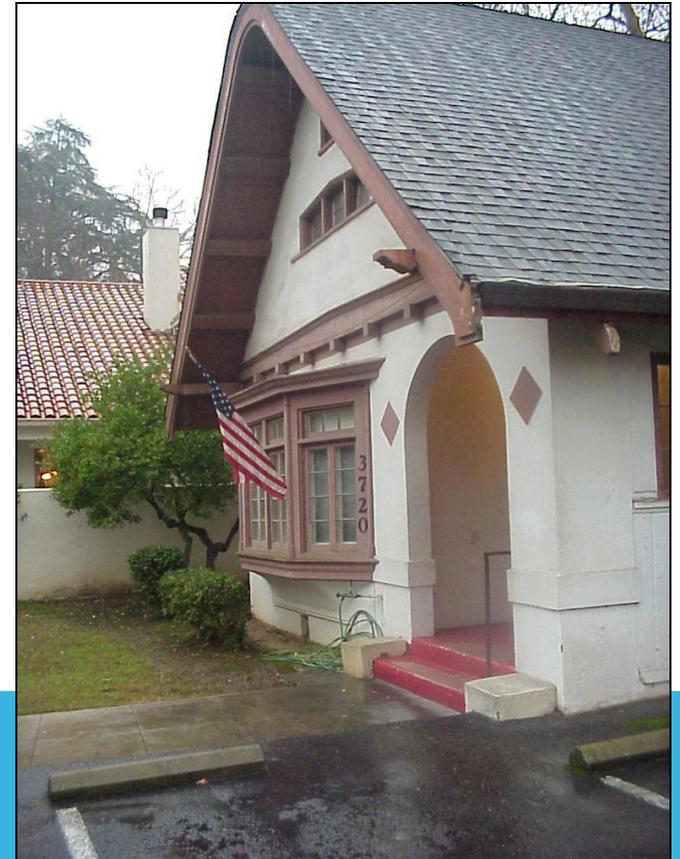
Figure 7.



Initial low-rise units at Capitol Towers, looking north to the Federal Building under construction, 1960. Source: Center for Sacramento History, Sacramento Bee Collection, 1983/005/SBPM1560.

OTHER SURVEY OPPORTUNITIES

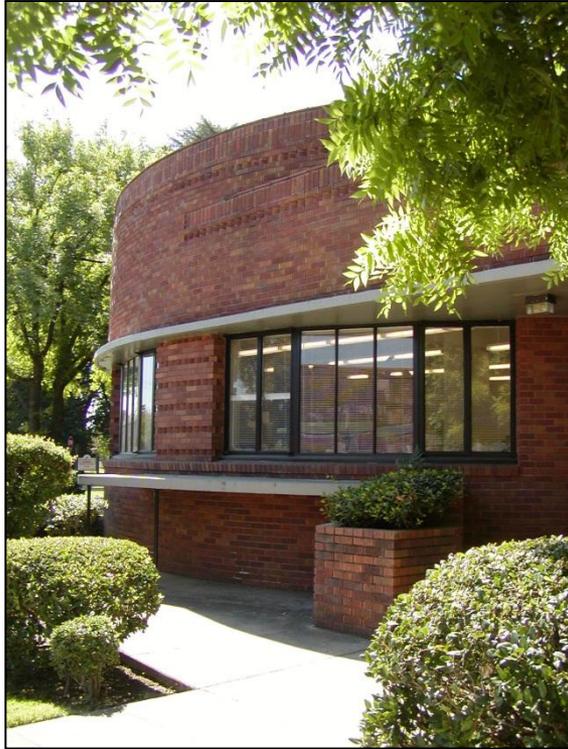
Review of structures 50+ years old proposed for demolition to determine eligibility



BENEFITS OF IDENTIFYING HISTORIC PROPERTIES

- **Federal Historic Rehabilitation Tax Credits**
 - **California Historical Building Code**
 - **Mills Act Program**
 - **Zoning & Land Use Allowances**
 - **Rehabilitation Grant Programs**
 - **CEQA Exemption when work complies with SOI Standards**
- 

THANK YOU!



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