

**STATE HISTORICAL RESOURCES COMMISSION  
DEPARTMENT OF PARKS AND RECREATION**

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.....Vice Chairperson  
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MARSHALL MCKAY  
ANMARIE MEDIN  
RICK MOSS  
DAVID PHOENIX  
ADRIAN PRAETZELLIS  
CAROL ROLAND-NAWI, Ph.D.  
.....Executive Secretary

Quarterly Meeting of the  
STATE HISTORICAL RESOURCES COMMISSION  
Naval Training Center at Liberty Station  
Gallery 17, McMillan Event Center  
2875 Dewey Road  
San Diego, California  
April 29, 2015  
9:00 a.m.

DRAFT

**COMMISSIONERS PRESENT**

Julianne Polanco, Chair, History  
Bryan K. Brandes, Vice-Chair, Public Member  
Alberto Bertoli, Architecture (arrived at 9:15 a.m.)  
Elizabeth Edwards Harris, Architectural History  
Marshall McKay, Folklife  
Rick Moss, Ethnic History  
Adrian Praetzellis, Prehistoric Archaeology

**COMMISSIONERS ABSENT**

Anmarie Medin, Historical Archaeology  
David Phoenix, Public Member

**STAFF PRESENT**

Carol Roland-Nawi, Ph.D., State Historic Preservation Officer and Executive  
Secretary to the Commission  
Jenan Saunders, Deputy State Historic Preservation Officer  
Tara Lynch, Chief Counsel, California State Parks  
Jay Correia, State Historian III, Registration Unit Supervisor  
William Burg, State Historian II

Amy Crain, State Historian II  
Eric Allison, CHRIS Coordinator  
Twila Willis-Hunter, Executive Secretary

**Note: Meeting minutes are a summary and not a verbatim transcription.** Audio recordings of each SHRC meeting are available at <http://www.ohp.parks.ca.gov/shrcminutes>.

## **I. CALL TO ORDER**

Legal notice having been duly given and a quorum present, the State Historical Resources Commission (Commission) meeting was called to order at 9:05 a.m. by Chair Julianne Polanco.

## **II. PLEDGE OF ALLEGIANCE**

Chair Polanco led those assembled in the Pledge of Allegiance.

## **III. INTRODUCTION OF COMMISSIONERS AND STAFF**

Chair Julianne Polanco extended a welcome to all present on behalf of the Commission. The commissioners introduced themselves. State Historic Preservation Officer (SHPO) Carol Roland-Nawi introduced Office of Historic Preservation (OHP) staff present.

## **IV. WELCOME**

Deanna Spehn, Special Assistant to Assembly Speaker Toni Atkins, welcomed the Commission to San Diego. Ms. Spehn highlighted Speaker Atkins' experience and commitment to historic preservation in California, beginning as a staff representative of then-City Councilmember Christine Kehoe and work with San Diego's Historical Resources Board. Ms. Spehn commended the Commission for their work on behalf of the state's historical resources, and encouraged the Commission to let the Speaker and her staff know if there was any assistance they could provide.

## **V. RESOLUTIONS**

A. A Resolution of Recognition was presented to the Chicano Park Steering Committee for its continuing activism, stewardship, and dedication to the ideal of Chicano Park and its ongoing role in modern San Diego, in particular acknowledgement of the Southern California artists and Steering Committee members, after the Northern California artists were recognized at the 2013 Governor's Historic Preservation Awards.

- B. A Resolution of Commendation was presented to Robin Laska, Acting Coordinator, San Bernardino Archaeological Information Center of the California Historical Resources Information System for her three decades of service to the State, the Nation, and the cause of historic preservation.

## VI. APPROVAL OF JANUARY 28, 2015, MINUTES

Commissioner McKay moved to approve the minutes as presented. Vice-Chair Brandes seconded the motion. **Action:** Motion carried unanimously.

## VII. COMMISSION AND STAFF REPORTS

### A. Chairperson's Report

Chair Polanco noted that the Cottrell House nomination was moved from the Consent Calendar to Discussion and Action.

Chair Polanco thanked the staff of the California State Parks Southern Service Center for the tour of their offices in Barracks 26 of the Naval Training Center at Liberty Station.

Chair Polanco asked Chief Counsel Tara Lynch to discuss the Commission and Sub-Committee process for advocacy, originally scheduled for presentation at the Commission Workshop. Chief Counsel Lynch provided commissioners with a handout outlining the process and responsibilities for the Commission and Sub-Committees. In response to a question by Commissioner Harris, Chief Counsel Lynch confirmed that this process does not pertain to the OHP.

### B. Executive Secretary's Report

Executive Secretary and State Historic Preservation Officer (SHPO) Carol Roland-Nawi reported that the statewide *Latinos in Twentieth Century California* historic context and two associated properties heard at the January 28, 2015 SHRC meeting were listed by the Keeper of the National Register on April 7, 2015. The Multiple Property Documentation Form (MPDF) is available on the OHP website, along with guidelines for nominating properties to the National Register of Historic Places. SHPO Roland-Nawi commended Deputy SHPO Jenan Saunders and Outreach and Communications Coordinator Diane Barclay for their work on a non-technical, illustrated publication of the historic context, also available on the OHP website. SHPO Roland-Nawi noted that in association with the *Latinos in Twentieth Century California* initiative, the OHP acquired federal grant money which will be used in partnership with some of California's Certified Local Governments to nominate properties associated with Latino history to the National Register of Historic Places.

After the start of the federal fiscal year, a similar statewide diversity effort will focus on African American resources, with a particular emphasis on the civil rights era. SHPO Roland-Nawi noted that these diversity-focused contexts address and fulfill goals outlined in the State Historic Preservation Plan.

SHPO Roland-Nawi reported that the OHP's Local Government Unit is conducting training workshops for Local Commissions at sites around the state. The OHP has been active successfully on the CEQA front as well, including helping to encourage those involved with the Palladium in Hollywood to restore the entire interior and exterior spaces.

## **VIII. COMMITTEE REPORTS**

### **A. Archaeological Resources Committee—Anmarie Medin, Chair**

In Commissioner Medin's absence, Commissioner Praetzellis reported that the committee met in March at the Society for California Archaeology (SCA) Annual Meeting in Redding. At the SCA meeting, Commissioner Medin outlined the streamlined structure of the Archaeology Resources Committee (ARC), in which she and Commissioner Praetzellis are the only formal members, but will continue to publicly notice the meetings. Individuals may participate in the meetings and join the committee's working groups for specific initiatives. Commissioner Praetzellis concluded by noting that the ARC continues to work on fulfilling the goals of the White Papers, posting information about those efforts on the SCA website, thanks to the assistance of the SCA's Mike Newland.

### **B. Information Center Procedural Advisory Committee—Adrian Praetzellis, Chair**

Chair Praetzellis reported that the committee had not met since the last Commission meeting.

### **C. Cultural Diversity Committee—Rick Moss, Chair**

Commissioner Moss reported that he and John Templeton met in January with several members of the Legislative Black Caucus to discuss the California African American Freedom Trail. Language was submitted for an assembly bill supporting the creation of the Freedom Trail, with Assemblymember Cheryl Brown agreeing to carry the bill. Following up on questions from the assembly regarding appropriations for the Freedom Trail, the original submission to the legislature will be amended and resubmitted with clarification regarding the source of funding.

### **D. Modernism Committee**

Commissioner Harris reported the Committee has met three times since the January Commission meeting. She is working with OHP Outreach and Communications Coordinator Barclay to improve the Modernism Committee's presence on the OHP website. An upcoming newsletter dedicated to Modernism will include an article on Modernism Week in Palm Springs in February. Members of the integrity working group presented case studies as part of a very well-attended panel discussion during Modernism Week, a discussion to be continued at the California Preservation Foundation Conference following the Commission meeting. Commissioner Harris noted the panel included leading voices in the world of preservation, both in California and in the nation. She emphasized the importance of including representatives of other states to provide an important outside perspective.

#### **IX. POWERPOINT PRESENTATIONS OF ALL NOMINATED PROPERTIES**

Presented by Jay Correia, State Historian III/Registration Unit Supervisor; Amy Crain, State Historian II; and William Burg, State Historian II.

#### **X. CONSENT CALENDAR**

##### **A. National Register of Historic Places, New Nominations**

1. Anaheim Orange & Lemon Association Packing House  
Anaheim, Orange County  
Local Level of Significance
2. Cypress Street Schoolhouse  
(Latinos in Twentieth Century California MPS)  
Orange, Orange County, California  
Local Level of Significance
3. Hollywood Western Building  
Los Angeles, Los Angeles County  
Local Level of Significance
4. Kwaaymii Homeland  
Location Restricted, San Diego County  
Local Level of Significance
5. University of Southern California Historic District  
Los Angeles, Los Angeles County  
Local Level of Significance
6. Forsythe Memorial School for Girls  
(Latinos in Twentieth Century California MPS)  
Los Angeles, Los Angeles County

Local Level of Significance

7. Von Pfister General Store  
Benicia, Solano County  
Local Level of Significance

Chair Polanco read aloud the rules and procedures by which the Commission reviews and votes on National Register of Historic Places and California Register of Historical Resources nominations.

Vice-Chair Brandes moved to approve the Consent Calendar as presented. Commissioner Harris seconded the motion. **Action:** Motion carried unanimously.

Carmen Lucas spoke in favor of the Kwaaymii Homeland nomination, on behalf of her parents and ancestors. She spoke to the importance of documenting history and honoring heritage, and expressed her appreciation for the Homeland nomination, saying it belongs to the Old Ones.

Recess from 10:20 to 10:43 am

**XI. CALIFORNIA REGISTER OF HISTORICAL RESOURCES  
NATIONAL REGISTER OF HISTORIC PLACES  
DISCUSSION AND ACTION ITEMS**

A PowerPoint presentation for each property preceded public comment and Commission discussion.

**A. California Register of Historical Resources, New Nominations**

1. Cottrell House  
San Diego, San Diego County  
Local Level of Significance

Staff report indicated nomination as presented was submitted by property owner, based in part on the previous nomination submitted by Diane Kane, Ph.D., heard by the Commission at the November 7, 2014 meeting. The nomination as presented identified Dr. Kane as the author of the original submission, and cited the original nomination as a contributing source to the nomination as presented.

Following the staff report, Chair Polanco read into the record a letter requesting withdrawal of the nomination, received from Dr. Kane via email on Tuesday, April 28, 2015. Dr. Kane objected to the use of her research as the basis for a nomination whose conclusions she cannot support and which are markedly different from those stated in her original report.

Chief Counsel Lynch confirmed the nomination as presented complied with the academic standards of fair use, and that Dr. Kane's research and documentation were appropriately cited.

Chair Polanco asked Staff to clarify the parcel number discrepancy mentioned in Dr. Kane's letter. Staff will reconcile information in Dr. Kane's letter with documentation at the office, following the meeting. Chief Counsel Lynch affirmed the clear property description in the nomination was sufficient to proceed. Chair Polanco asked if the commissioners had any questions for Staff or Chief Counsel Lynch about Dr. Kane's letter and the nomination as it relates to Dr. Kane's contention; no questions were raised.

Commissioner Bertoli asked if a floor plan was available, and once the slide was in place, requested clarification about the addition. Property owner David Mandelbaum introduced himself and pointed out the location of the addition at the rear of the original construction, not visible from the street. In further accordance with the Secretary of the Interior's Standards, the addition is visually distinct and complementary to the original.

Commissioner Bertoli moved to approve the nomination as presented. Commissioner Brandes seconded the motion. **Action:** Motion carried unanimously.

Mr. Mandelbaum thanked the Commission for their vote, and Jay Correia and William Burg of the OHP for their help throughout the process.

## B. National Register of Historic Places, New Nominations

1. San Diego Gas & Electric Capistrano Substation  
San Juan Capistrano, Orange County  
Local Level of Significance

Staff report included reference to the February 2015 draft *Historic-Era Electrical Infrastructure Management Program* document prepared by Southern California Edison, the company that built the substation. Staff also identified comparable properties that were listed in the National Register after the removal of electrical equipment.

Preparer Ilse Byrnes spoke briefly in support of the nomination, referencing the property's role in the development of the community, and its importance to the life and history of San Juan Capistrano. She complimented William Burg of the OHP for his "superb" presentation of the nomination.

Jack Rubens, land use attorney with Sheppard Mullins, spoke in opposition to the nomination on behalf of San Diego Gas & Electric (SDG&E). He noted three experts agreed the building lacks integrity. SDG&E believes that without other

elements of an integrated complex, the building on its own does not meet eligibility under Criterion A. Mr. Rubens emphasized the critical need for the current infrastructure project that requires demolition of the nominated property.

Chair Polanco reminded the remaining speakers that the Commission could only consider issues of significance and eligibility, and not of an economic nature.

Mary Turley, Project Manager for the South Orange County Reliability Enhancement Project, SDG&E, also spoke in opposition to the nomination. She discussed the need for the infrastructure project, including the need to rebuild the nominated substation which is over fifty years old and at the end of its useful life. To build on the same property parcel, the older substation must be torn down to make room for the new larger capacity station. A study of alternatives provided no feasible alternative to building around the substation.

Audrey Williams, Southern California Edison (SCE), also spoke in opposition. She identified herself as the author of the Management Program document for Southern California Edison currently under review by the OHP, noting that it is a draft only and not ready for public release. She expressed issues with the accuracy of references to SCE and the electrical system in the nomination. She also felt the nomination failed to properly evaluate the property in the context of Engineering, specifically the nature and historic role of electricity.

Nomination preparer Ilse Burns spoke in rebuttal, indicating the property is an important site in San Juan Capistrano and is located close to the Mission District. San Juan Capistrano wants to preserve and keep the property.

Land use attorney Jack Rubens offered the rebuttal on behalf of the opponent. He noted letters from a State Assemblyman and three residents opposing the nomination, and identified the property's location as well outside the Mission District.

With time having expired, Chair Polanco closed the public comment section.

Commissioners Harris and Bertoli asked staff to address the distinction between Criteria A and C, and why Criterion C was not considered.

Staff clarified that Criterion C had been removed from the nomination as originally submitted because the case was not made for significance. There was no identified architect; it is unknown if the property is the work of a master. The property's significance is for its role in electric power transformation, from 50 hertz to 60 hertz, which took place within the nominated substation. Staff also noted that the draft *Historic-Era Electrical Infrastructure Management Program* document does not specify the criteria, but rather addresses the historic contexts. The substation is an integral component and part of a larger network. It meets all contexts under the local level of significance as defined by the National Register.



Commissioner Bertoli cited the Criterion A definition from National Register Bulletin 15, *How to Apply the National Register Criteria for Evaluation*. In this case, staff defined the broad pattern as the connection of two utilities. Commissioner Bertoli observed that it marked a specific moment in history, the development of the community in association with the existence of the substation.

Commissioner Praetzellis commented on the interesting and useful discussion, particularly with regard to understanding integrity of feeling and materials, and appreciated staff clarifications.

Commissioner Harris requested clarification on comments from the second speaker, particularly with regard to the process of building a new substation.

Mary Turley responded to Commissioner Harris, explaining that the new substation has to be built adjacent to the existing substation so that the original building can remain energized and operational until service can be switched over.

Commissioner Bertoli moved to approve the nomination as presented. Commissioner Harris seconded the motion. **Action:** Motion carried unanimously.

## **XII. NATIONAL REGISTER OF HISTORIC PLACES Progress Report**

Chair Polanco updated the Commission on the various properties that had been listed in the National Register since the last meeting of the Commission, as noted in the meeting agenda.

## **XIII. PUBLIC COMMENTS**

None

Recess from 11:55 a.m. to 12:06 pm.

## **XIV. COMMISSION DISCUSSION AND ACTION ITEMS**

Commissioner Harris asked for clarification on which, if either, of these items would require action. Chair Polanco responded that item A should be informational only with no vote required. Item B would have a vote.

### **A. CHRIS Modernization and Sustainability Plan – status and objectives**

Chair Polanco noted the commission's discussion of the California Historical Resources Information System (CHRIS) at the commission's workshop on

Tuesday, April 28, 2015. The OHP will be looking at the implementation plan and there will be opportunity for others to provide input.

Deputy SHPO Jenan Saunders reported that a number of letters commenting on the CHRIS report were received recently, some of which were already shared with the commissioners and others which were received later and would be shared with the commission via email after the meeting.

SHPO Roland-Nawi reported that the eighteen month action plan phase of the process ended on April 30 and the reports on CHRIS digitization and the status of operational structure that came out of the process were provided to the commissioners and were now posted on the OHP website. SHPO Roland-Nawi went on to report extensively on the status of inventory digitization—challenges involved in the effort, and the cost and time-frame for completing the process—and on recommendations for developing a uniform system of operational procedures and an optimal number of Information Centers (ICs) statewide. The next step will be the development of a transitional plan, a process that SHPO Roland-Nawi anticipates will be phased over the next couple of years.

Chair Polanco observed that a schedule needed to be created for the transition plan. She also would like to see a good rationalization for the basis of the fees.

Commissioner Praetzellis expressed concern regarding the consolidation of the ICs, noting that IC staffs are important advocates for preservation, and student internships are an important way to give back to the universities that subsidize the ICs.

Commissioner McKay also expressed concern about the human side of consolidation, saying the process needs to involve people and have a holistic approach.

Vice-Chair Brandes noted that IC consolidation makes sense from a financial perspective, that providing secure information quickly and at low cost is the ultimate goal of this process. He would like to address the fees sooner than 2017.

Commissioner Bertoli commented that the SHPO presentation put forward a good, comprehensive plan. He suggested a comment period on the report. SHPO Roland-Nawi said comments would be taken until May 30 and will put that announcement on the OHP website.

Commissioner Moss stated he felt encouraged by the fact that the process has come this far already and that CHRIS customers are engaged and weighing in on the plans and process.

Commissioner Harris voiced concern about the loss of human interaction resulting from consolidation, noting the possible negative effect on the depth of research and on serving the needs of “small” users.

Natalie Brody, public member from San Diego, spoke and identified herself as a frequent user of the ICs. She supports the idea of a centralized database. She also appreciates the digitization effort though feels it turns data into a commodity, making it harder to justify the costs of record searches.

Bryan Much of the Northwest IC also spoke, saying that he will be submitting written comments for consideration by the commission. He emphasized the importance of clarifying the CHRIS mission, and recommended looking to the Operations Manual for guidance.

Chair Polanco and Vice-Chair Brandes made final comments asking that a report be presented at the next meeting outlining a schedule for the transition plan and listing the comments received on the Services Delivery Model report. They also asked that the SHRC be provided with the links to the CHRIS Operations Manual and White Papers.

## B. CHRIS Electronic Fee Schedule

Eric Allison, CHRIS Coordinator, presented the staff report. He noted that the 2012 fee schedule is still in place though it has been renewed several times over the years. The recommendation is that the fees be reviewed again at the final 2016 meeting by which time the transition plan will be completed, more digitization will have ensued, and there will be two years of new annual reporting information from which to draw conclusions.

Chair Polanco observed that it is hard to know the effect lower fees would have on digitization, when it is not yet clear how much it costs to operate CHRIS. A cost analysis would help with larger planning efforts for the CHRIS.

Vice-Chair Brandes, Commissioner Harris, and Commissioner McKay concurred stating a discussion of fees should be on every meeting agenda and asking if financial data and analysis can be provided.

Chair Polanco stated that by the August SHRC meeting she would like to have information regarding what financial data is being tracked and made available.

Chair Polanco moved to extend the discussion regarding fees to the November 2015 meeting as an action item, and to include fees as a discussion item at the August 2015 meeting, as well as receive an update on

the feasibility of getting cost information. Commissioner McKay seconded.  
**Action:** Motion carried unanimously with Commissioner Bertoli abstaining.

**XV. COMMISSIONERS' COMMENTS**

None

**XVI. ADJOURNMENT**

Chair Polanco adjourned the regular meeting of the Commission at 1:50 p.m.

Respectfully submitted,



\_\_\_\_\_  
Carol Roland-Nawi, Ph.D.  
State Historic Preservation Officer

\_\_\_\_\_  
6/26/2015

Date